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OCOM Memo No. 53-2020



#### **MEMORANDUM**

TO

ALL DEPUTY COMMISSIONERS

ALL DISTRICT AND SUB-PORT COLLECTORS
ALL FORMAL ENTRY DIVISION PERSONNEL

ALL OTHERS CONCERNED

**FROM** 

REY LEONARDO B. GUERRERO

Commissioner MAR 18 2071

SUBJECT

PROVISIONAL GOODS

DDS DECLARATION

FOR RELIEF

CONSIGNMENT UNDER A STATE OF CALAMITY

DATE

17 March 2020

Effective immediately, goods declaration involving donations for relief consignment may be provisionally declared in accordance with Customs Memorandum Order No. 07-2020 subject to the following conditions:

1. The Donee must be a national government agency, such as the Department of Health;

2. The Consignee, through its responsible officer, shall issue an Undertaking to comply with the following:

a. Submit the lacking document within forty five (45) days from release of the

shipment; and

b. Use or distribute the goods only upon clearance from the Food and Drugs Administration (FDA) or other regulatory agencies, if required.

The lacking document may include, among others, the Tax Exemption Indorsement (TEI) from the Department of Finance. For exigency in the release of the goods, the received copy of the application for TEI shall be dispensed with.

The goods shall be considered as relief consignment, as defined in Section 120 of the Customs Modernization and Tariff Act (CMTA), imported during a state of calamity and intended for a specific calamity area for the use of the calamity victims therein. As such these shall be exempt from duties and taxes pursuant to Section 121 of the CMTA. While the goods shall be released under tentative assessment, the posting of bond for the release thereof is not required.

Upon receipt of the documents within the prescribed period, the assessment shall be deemed completed.

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The District Collector shall immediately clear the goods for release to the consignee upon receipt of the Undertaking. Pursuant to Section 120 of the CMTA, the port shall allow the following:

Lodging, registering and checking of the provisional goods declaration and supporting documents prior to the arrival of the goods, and their release upon arrival;

Clearance beyond the designated hours of business or away from customs offices and

waiver of any corresponding charges; and

Examination and/or sampling of goods only in exceptional circumstances.

For strict compliance.



Date 0 6 MAR 2020
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<b>CUSTOMS</b>	<b>MEMORANDUM</b>	<b>ORDER</b>	(CMO)
NO. 07 -	· 2020		,

**SUBJECT** 

INTERIM PROCEDURE ON PROVISIONAL GOODS DECLARATION (PGD)

**Section 1.** <u>Scope</u>. This CMO shall cover all Provisional Goods Declarations to be processed under the Formal Entry System.

#### Section 2. Objectives.

- **2.1.** To provide interim procedures in the implementation of Sections 403 and 426 of R.A. 10863, otherwise known as the "Customs Modernization and Tariff Act" on the lodging and processing of PGD and the conditions therefor;
- **2.2.** To establish a uniform compliance regime for brokers, importers and other stakeholders on PGD; and
- **2.3.** To ensure that the PGD mechanism is not used to circumvent the provisions of the CMTA and other related laws.

## Section 3. Administrative Provisions.

- **3.1.** Lodgement of provisional goods declaration may be allowed in the following circumstances:
  - 3.1.1. When no regulatory permit, clearance or license has been presented at the time of lodgement, provided that the importer has filed his application for such permit, clearance or license, prior to the departure of the goods from the country of origin, prior to or after the arrival of the goods into the Philippines, depending on the policy of the concerned regulatory agency;

In cases where the permit, license or clearance may be secured after the arrival of the shipment, PGD may be allowed provided that the period to submit the same shall

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be in accordance with the requirement of the regulatory agency.

- **3.1.2.** When the Tax Exemption Indorsement (TEI) from the DOF, or the Tax Exempt Certificate (TEC) or Authority to Release Imported Goods (ATRIG) from the BIR has not been issued yet, provided an application has already been filed at the time of lodgement; or
- **3.1.3.** Any other situation where the declarant lacks certain information or document to make a complete goods declaration, provided it is not due to the declarant's negligence or fault, and provided further that the mandatory information and documents are present.
- **3.2.** The Bureau shall assign a Model of Declaration/Procedure Code(s) (**Annex "A"**) to identify that the goods declaration is provisional in nature upon lodgement.
- **3.3.** All PGDs shall be selected either "yellow" or "red" in the Bureau's Management Selectivity System.
- **3.4.** The procedure for assignment of PGDs under the Goods Declaration Verification System (GDVS), if applicable, shall be similar to the assignment of regular consumption goods declaration.
- **3.5.** Goods declaration shall be considered full and complete insofar as supporting documents and information are concerned if the declarant does not indicate the provisional nature of such lodgement.
- **3.6.** If the District/Subport Collector accepts a PGD, the duty and tax treatment of the goods shall not be different from that of goods with complete declaration;<sup>1</sup>
- **3.7.** Tentative assessment of duties, taxes and other charges on goods covered by a PGD shall be completed upon final readjustment and submission by the declarant of the additional information or documentation required to complete the goods declaration.<sup>2</sup>
- **3.8.** Processing of a PGD for relief consignments shall be governed by a separate CMO.

<sup>&</sup>lt;sup>1</sup> cf. CMTA, Title IV, Chapter 1, Section 403, 2nd paragraph; cf. RKC, General Annex, Chapter 3(b) "The Goods declaration", Section 3.14.

<sup>&</sup>lt;sup>2</sup> cf. CMTA, Title IV, Chapter 3, Section 426.

- **Section 4.** Lodgement and Filing of PGD. The declarant shall lodge and file the PGD in accordance with the following procedure:
  - **4.1.** The declarant shall lodge the PGD by using the assigned model of declaration code "**4PG 4**" under **Box 1** of the Single Administrative Document (SAD).
  - **4.2.** Under **Box 37a**, the declarant shall likewise encode the Procedure Code "**4400**", including the 3-digit additional Code under **Box 37b**, as may be applicable (**Annex "A"**).
  - **4.3.** The declarant shall supply all the necessary information upon lodgement as if he/she is filing a regular goods declaration.
  - **4.4.** The declarant must file the PGD with the Entry Processing Unit (EPU) or equivalent unit within forty-eight (48) hours from lodgement, except when the 48<sup>th</sup> hour falls on a non-working day in which case the deadline shall be the next working day.
  - **4.5.** The following documents shall be submitted upon filing in support of the PGD:
    - a. Duly endorsed Bill of Lading or Airway Bill;
    - b. Commercial Invoice or Proforma Invoice;
    - c. Packing List;
    - d. PGD Documentary Requirements (Annex "B");
    - Application for TEI, TEC, ATRIG, permit, clearance, license, or any other regulatory requirements, if applicable;
    - f. All supporting documents which are considered provisional such as advance copy of the Certificate of Origin/Origin Declaration; and
    - g. Undertaking (Annex "C") to submit the lacking documents.
- **Section 5.** Processing of PGD. The PGD shall be processed in accordance with the following procedure:
  - 5.1. Responsibility of the Entry Processing Unit (EPU) or Equivalent Unit.
    - **5.1.1.** The assigned EPU personnel shall receive the PGD together with all the supporting documents as listed under Section 4.5 of this Order.
    - **5.1.2.** The EPU personnel shall write the PGD control number and the SAD number on the PGD checklist **[Annex B]**. The control number shall be in sequential order with the following format:

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- <last 2-digit year>"-"<5-digit sequential number> e.g. PGD Control No. 19-00001
- **5.1.3.** The EPU personnel shall process the PGD in accordance with the rules on GDVS, if applicable.
- **5.1.4.** The EPU personnel shall forward the documents to the Customs Operations Officer V (COO V) of the section concerned in case of POM and MICP or to the Formal Entry Division (FED) Chief or its equivalent unit for other ports.
- **5.2.** Responsibility of the Customs Operations Officer III (COO III). The COO III shall evaluate the documents submitted in support of the PGD.
  - **5.2.1.** In case of regulated shipments, the following shall be undertaken:
    - When no regulatory permit, clearance or license has been presented at the time of lodgement, the COO III shall ensure that the application for such permit, clearance or license has been attached to the goods declaration.
    - b. If the permit, license or clearance is required by the concerned regulatory agency to be secured prior to the departure of the goods from the country of origin or prior to the arrival of the goods into the Philippines, the COO III shall not process the goods declaration and shall recommend the issuance of Warrant of Seizure and Detention (WSD) against the shipment.
    - c. In cases where the permit, license or clearance may be secured after the arrival of the shipment, the COO III shall ensure that the period requested to submit the lacking document as indicated in the Undertaking shall be in accordance with the requirement of the regulatory agency.
    - d. Pending submission of the lacking permit, license or clearance, the COO III shall hold in abeyance the processing of the goods declaration until the same has been submitted. Provided that, in case of nonsubmission, the COO III shall recommend the issuance of WSD against the shipment.

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- e. Notwithstanding the provisional nature of the goods declaration, if the importer failed to submit the permit, license or clearance as required by the concerned regulatory agency to be secured prior to the departure of the goods from the country of origin or prior to the arrival of the goods into the Philippines, the COO III shall recommend the issuance of WSD against the shipment. The COO III shall change the procedure code under **Box 37a** from "**4400**" to "**4402**".
- **5.2.2.** In case where the lack of the ATRIG is the reason for the PGD, the COO III shall not process the goods declaration without the submission of the same.
- **5.2.3.** If the PGD is in order, the COO III shall process the same similar to goods declaration for consumption.
- **5.2.4.** If there is a request for release of the goods under tentative assessment (**Annex "D"**), the COO III shall compute the duties, taxes and other charges which shall not be different from that of goods with complete declaration.

The COO III shall also compute the amount of security equivalent to the difference between the declared duties, taxes and other charges versus the assessment if there is non-compliance of the undertaking to submit the required documents.

- **5.2.5.** After updating the GDVS Status, the COO III shall forward the PGD SAD with supporting documents to the COO V with recommendation for the approval of the request for release of the goods under tentative assessment.
- **5.2.6.** If upon filing of the PGD, the lacking document was eventually submitted, the COO III shall process the shipment similar to a goods declaration for consumption. The COO III shall reflect all findings and actions taken pertaining to the shipment in the E2M Inspection Act. The COO III shall update the GDVS status and then forward the PGD SAD with supporting documents to the COO V with recommendation to release the shipment under tentative assessment.

- **5.3.** Responsibility of the COO V. The COO V shall review the findings and recommendations of the COO III.
  - 5.3.1 In case additional documents are required or an issue may arise in relation thereto, the COO V will select the "COO V IN-PROCESS" status and input the relevant remarks on the goods declaration in the GDVS to inform the importer or declarant. The hard copies of additional documents shall be submitted to the Helpdesk assigned for that purpose.
  - **5.3.2** The COO V shall review and evaluate the findings and recommendation of the COO III in case of regulated shipments.
  - **5.3.3** In case of request for release under tentative assessment, the COO V shall likewise review the assessed duties, taxes and other charges which shall not be different from that of goods with complete declaration.
  - **5.3.4** The COO V shall also evaluate the amount of security equivalent to the difference between the declared duties, taxes and other charges versus the assessment if there is non-compliance of the undertaking to submit the required documents.
  - 5.3.5 If the COO V concurs with the recommendation of the COO III, he/she shall endorse the recommendation to the District/Subport Collector through the Deputy Collector for Assessment and or Chief, FED or its equivalent unit.
- 5.4. Responsibility of the Chief, FED or the Deputy Collector for Assessment. The Chief, FED and the Deputy Collector for Assessment shall review the recommendation of the COO III and COO V. If they concur with the recommendation, they shall endorse the same to the District Collector for approval.
- **5.5.** Responsibilities of the District/Subport Collector. The District/Subport Collector shall have the following responsibilities:
  - **5.5.1.** To approve or adjust the recommended period to submit the lacking document/s;
  - **5.5.2.** To approve or disapprove the recommendation to release the shipment under tentative assessment.
  - **5.5.3.** To approve or disapprove the recommendation for the issuance of WSD for failure to submit the lacking documents in case of regulated goods; or

**5.5.4.** To approve the further processing of the goods declaration in case the lacking document/s is already available during customs clearance process, or where the release thereof is favorably recommended.

**Section 6.** Release of Provisionally Declared Goods. The following shall be undertaken for the release of the goods under PGD:

#### 6.1. Release under Tentative Assessment.

- **6.1.1.** Upon receipt of the approved request for release under tentative assessment, the COO III shall change the procedure code under **Box 37a** from **"4400**" to **"4403**".
- **6.1.2.** The COO III shall require the importer or his representative to post the required security as provided under Section 5.3.4 of this Order. After receipt of the security, whether in the form of a surety bond or cash bond, the COO III shall update the Inspection Act of the E2M indicating the following:
  - a. Approval by the District/Subport Collector of the request for release under tentative assessment;
  - Posting of the required security (amount, surety bond number or receipt number of Form 51c evidencing deposit of the cash bond;
- **6.1.3.** The COO III shall update the GDVS status and then forward the PGD SAD with supporting documents to the COO V.
- **6.1.4.** The COO V shall assess the payable duties and taxes of the goods declaration and issue the Assessment Notice to serve as payment instruction of the Authorized Agent Bank (AAB) to debit the assessed duties, taxes and other charges from the account of the importer.
- **6.1.5.** The COOV shall also update the status by selecting "ASSESSED" status in the GDVS.

## 6.2. Release of Regulated Goods under PGD

- **6.2.1.** Upon approval by the District Collector to release the shipment, the COO III shall change the procedure code under **Box 37a** from "**4400**" to "**4401**".
- **6.2.2.** Thereafter, the COO III shall process the shipment similar to a goods declaration for consumption. The COO III shall reflect all findings and actions taken pertaining to the shipment in the E2M Inspection Act.
- **6.2.3.** The COO III shall update the GDVS status and then forward the PGD SAD with supporting documents to the COO V.
- **6.2.4.** The COO V shall assess the payable duties and taxes of the goods declaration and issue the Assessment Notice to serve as payment instruction of the AAB to debit the assessed duties, taxes and other charges from the account of the importer.
- **6.2.5.** The COO V shall also update the status by selecting "ASSESSED" status in the GDVS

**Section 7.** <u>Separability Clause</u>. In the event that any part hereof is declared invalid, all other parts shall remain in full force and effect.

**Section 8.** Repealing Clause. All rules and regulations inconsistent herewith are deemed repealed or modified accordingly.

Section 9. Effectivity. This Order shall take effect on

1 6 MAR 2020

REY LEONARDO B. GUERRERO

Commissioner 1

MAR 06 2021

BOC-02-01243

#### ANNEX "A"

## MODEL OF DECLARATION / PROCEDURE CODES IN THE E2M SYSTEM TO IMPLEMENT PROVISIONAL GOODS DECLARATION (PGD)

Code	Description	<u>Function</u>	Reference in e2m System
4PG 4	Model of Declaration	Kind of import declaration which is labeled as:  - Provisional Goods Declaration	Declaration: Box 1 of the Single Administrative Document (SAD)
4400	Extended Procedure	- Entry for Home Use	Procedure: Box 37a of the SAD
051	Additional Code	VAT and Excise exempt and subject to regulatory requirement	Procedure: Box 37b of the SAD
050	Additional Code	Duty, VAT and Excise exempt and subject to regulatory requirement	Procedure: Box 37b of the SAD
049	Additional Code	Duty and Excise exempt and subject to regulatory requirement	Procedure: Box 37b of the SAD
048	Additional Code	Duty and VAT exempt and subject to regulatory requirement	Procedure: Box 37b of the SAD
047	Additional Code	Excise exempt and subject to regulatory requirement	Procedure: Box 37b of the SAD
046	Additional Code	VAT exempt and subject to regulatory requirement	Procedure: Box 37b of the SAD
045	Additional Code	Duty exempt and subject to regulatory requirement	Procedure: Box 37b of the SAD
044	Additional Code	Subject to regulatory requirement	Procedure: Box 37b of the SAD
043	Additional Code	Duty exempt	Procedure: Box 37b of the SAD

042	Additional Code	VAT exempt	D 1 D 271 Fil
	Additional Code	var exempt	Procedure: Box 37b of the SAD
041	Additional Code	Excise exempt	Procedure: Box 37b of the SAD
040	Additional Code	Duty and VAT exempt	Procedure: Box 37b of the SAD
039	Additional Code	Duty and Excise exempt	Procedure: Box 37b of the SAD
038	Additional Code	Duty, VAT and Excise exempt	Procedure: Box 37b of the SAD
037	Additional Code	VAT and Excise exempt	Procedure: Box 37b of the SAD
036	Additional Code	Certificate of Origin requirement	Procedure: Box 37b of the SAD
035	Additional Code	Subject to regulatory requirement	Procedure: Box 37b of the SAD

#### Note:

 Each additional code is created for specific exemption/s as may be required during lodgment of provisional goods declaration.



To be filled out by the Importer/Broker/Authorized Representative

#### Republic of the Philippines Department of Finance

### **BUREAU OF CUSTOMS**

1099 Manila

PGD Control No.	
	-
SAD Number:	

## PROVISIONAL GOODS DECLARATION (PGD) DOCUMENTARY REQUIREMENTS

CONSIGI	NEE
ADDRE	ss
EMAIL	ADDRESS
CONTA	CT No.
BROKER	
EMAIL	ADDRESS
CONTA	ACT No.
DATE	
A. MAIN Completed Bill of Ladi Commercia	
Packing Lis	st
☐ Supplemen	otal Declaration on Value
☐ Affidavit of	Undertaking
Application.	/s for (cite required document/s to be submitted)
Others:	
1	
2	
(Please us	e another sheet, if necessary)
B. LACKIN	NG DOCUMENT/S
☐ CERTIFICA	
☐ BIR AUTHO	PRITY TO RELEASE IMPORTED GOODS (ATRIG)
□ F	eed and Feed Ingredients
	Fertilizers
	Others (Please Specify):
	XEMPT CERTIFICATE (TEC)
☐ DOF TAX EX	XEMPT INDORSEMENT (TEI)
	SE TO OPERATE (LTO)
☐ FDA CERTIF	FICATE OF PRODUCT REGISTRATION (CPR)
SRA IMPOR	TCLEARANCE
☐ NTA IMPOR	T PERMIT
BPS IMPOR	T COMMODITY CLEARANCE (ICC)
☐ NTC IMPORT	
PDEA IMPORT	RT PERMIT FOR CONTROLLED SUBSTANCES
	MPORTATION CLEARANCE
	FICATE OF REGISTRATION
FPA IMPORT	
☐ MARINA IMP	
The second of th	RTIFICATE OF AUTHORITY TO IMPORT
DDB CERTIFI	
OTHERS (Ple	ase Specify):
Prepared by:	

Importer/Broker/Authorized Representative

### "COMPANY LOGO"

REPUBLIC OF THE PHILIPPINES) CITY OF ) S.S.

#### UNDERTAKING FOR PROVISIONAL GOODS DECLARATION

I,, of legal age, Filipino, and a resident of Philippines, after being duly sworn, depose and say THAT:
1. I am the (position) of (name of corporation/company/cooperative) with principal place of business at, Philippines; (If individual importer, skip this number.)
2. I have lodged a provisional goods declaration on (date) in view of the following lacking document/s:
<ul><li>a. xxx</li><li>b. xxx (please supply information)</li></ul>
3. I undertake to submit the above-mentioned document/s on or before (date);
4. I am aware that by making a provisional goods declaration, the customs clearance process involving the shipment may be held in abeyance if the goods are regulated or if the document/s is required to enable a correct assessment of the goods (e.g. incase of BIR ATRIG);
5. I am likewise aware that failure on my part to submit the said document/s may result in the seizure or abandonment of the shipment, including the prohibition to release the same under tentative assessment;
6. I have full knowledge of the contents of the said shipments and I attest to the veracity of the declaration as well as all the supporting documents thereon;
7. I further undertake under penalty of perjury and other related criminal offenses that this undertaking is true and correct, and I submit to the full authority of the Bureau of Customs (BOC) to proceed against the shipment or to the company, should any of the foregoing facts be found to be false and incorrect.
8. I am executing this undertaking to attest to the truthfulness of the foregoing statement, and for the purpose of complying with the requirements in support of the provisional goods declaration.
IN WITNESS WHEREOF, I have hereunto set my hand this day of, 2019, inCity, Philippines.
Affiant
ACKNOWLEDGEMENT
BEFORE ME this day of 2019, at City, Philippines, personally appeared exhibiting to me his/her Card bearing No, and known to me to be the same person who executed the foregoing undertaking, and I have personally examined the affiant and I was convinced that s/he voluntarily understood the contents thereof.
Notary Public
Doc. No; Page No; Book No; Series of 2019.

### **COMPANY LETTERHEAD**

Date: District/Port Collector Port of Thru: COOIII, Assessment Division Subject: REQUEST FOR RELEASE UNDER TENTATIVE ASSESSMENT Dear Coll. \_\_\_\_\_, This is to respectfully request to Release Under Tentative Assessment the goods covered under Provisional Goods Declaration (PGD), more specifically described as follows: PGD Control No. SAD No. Container Number/s Description of the Goods The goods are provisionally declared due to the following lacking documents: 1. Xxx 2. Xxx I undertook to submit the above-mentioned lacking documents on or before \_\_\_\_\_ (date). I am willing to post a security in the amount of Php \_\_\_\_\_ (amount) equivalent to the difference between the declared duties, taxes and other charges and the assessment in case I fail to submit the required documents on time. I undertake to comply with any of the requirements as may be imposed by your Office in relation to my request. Attached is the copy of Secretary's Certificate issued by \_\_\_\_\_ of the (company) authorizing me to act for and in behalf of the company. Thank you. Respectfully, Signature over printed name