August 08, 2019

# NO. 42- 2019

TO:

All Deputy Commissioners

All Directors & Division Chiefs
All District & Sub-Port Collectors
All Formal Entry Division Personnel

All Others Concerned

U.P. LAW CENTER
OFFICE of the NATIONAL ADMINISTRATIVE REGISTER
Administrative Rules and Regulations

AUG 1 5 2019

TIME: BY: GELLER

SUBJECT:

AMENDMENT ON THE IMPOSITION OF PROVISIONAL SAFEGUARD MEASURE PURSUANT TO DTI DAO NO. 19-11 s. 2019 ON THE IMPORTATION OF CERAMIC FLOOR AND WALL TILES FROM

VARIOUS COUNTRIES.

It is the policy of the State to promote the competitiveness of domestic industries and producer based on sound industrial and agricultural development policies and technical resources. In pursuit of this goal and in the public interest the State shall provide safeguard measures to protect domestic industries and producers from increased imports which caused or threatens to cause serious injury to those domestic industries and producers.<sup>1</sup>

Pursuant to Section 8 of Republic Act (RA) 8800, Provisional Safeguard Measures in the form of cash bond amounting to ₱3.00/kg shall be imposed on imported ceramic floor and wall tiles classified under AHTN Codes 6907.2213, 6907.2214, 6907.2293, 6907.2294, 6907.2313, 6907.2314, 6907.2393, 6907.2394 and 6907.4092 for a period of 200 days.

The Department of Trade and Industry (DTI) DAO No. 19-06 s. 2019 issued by Bureau of Customs (BOC) through Customs Memorandum Order (CMO) No. 28-2019 was amended by the DAO 19-11 s. 2019 to exclude AHTN Codes 6907.2123, 6907.2124, 6907.2193 and 6907.2194. The excluded headings belong to category of porcelain tiles or tiles with water-based absorption of less than 0.5% and are not manufactured by the local industry.

Furthermore, imports originating from developing countries listed in Annex A covered by Rule 8.8 of the IRR of RA 8800 shall not be subject to the provisional safeguard measure. Also, unglazed, porcelain, mosaic and marble tiles are excluded from

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CHELLE N. TABLAZON
Admin Officer I
CRMD-Printing Unit

<sup>1</sup> Section 2, RA 8800, known as the Philippine Safeguard Measures Act.

the investigation since they are not produced locally. Further, the preliminary investigation excluded glazed ceramic tiles imported from European Union since said tiles do not compete with locally produced tiles.

Provided further, importers of ceramic floor and wall tiles from a country that is exempt from the provisional safeguard duty shall submit a Certificate of Origin (CO) issued by the authorized agency/office in the source country of manufacture authenticated by the Philippine Embassy/Consulate General.

This Department Order shall take effect fifteen (15) days after publication or from the date of issuance of this CMO, whichever comes earlier.

For your strict compliance.

REY LEONARDO B. GUERRERO

Commissioner

AUG 14 2019



BOC-09-04596

Section 2, RA 8800, known as the Philippine Safeguard Measures Act.

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OF THE ORIGINAL

CHILLE N. TABLAZON
Admin Officer I
CRIMD-Printing Unit



09 July 2019

SEC. CARLOS G. DOMINGUEZ

Department of Finance DOF Building, BSP Complex Roxas Blvd., Manila

Dear Secretary Dominguez,





This is to respectfully furnish your good office a copy of the corrected Department of Trade and Industry's (DTI) Order on the imposition of the provisional safeguard duty on imported ceramic floor and wall tiles from various countries.

The corrected DTI Order excluded AHTN Codes 6907.2123, 6907.2124, 6907.2193 and 6907.2194 considering that the products falling under the said headings belong to the category of porcelain tiles or tiles with water absorption of less than 0.5% and these are not manufactured by the local industry.

May we therefore request your office to direct the Commissioner of Customs to issue the relevant Customs Memorandum Order and collect the appropriate amount of the provisional safeguard duty on imported ceramic floor and wall tiles covered by the DTI Order.

Thank you for your cooperation.

Very truly yours,

RAMON M. LOPEZ

Secretary U

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cc: Commissioner Rey Leonardo Guerrero Bureau of Customs

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Department Administrative Order No. 19 - 11
Series of 2019

AMENDMENT TO DEPARTMENT ADMINISTRATIVE **ORDER NO. 19-06 SERIES OF 2019** THE MATTER OF THE PRELIMINARY DETERMINATION OF THE SAFEGUARD MEASURES CASE AGAINST THE IMPORTATION OF CERAMIC FLOOR AND WALL TILES FROM VARIOUS COUNTRIES (AHTN Codes 6907.2213, 6907.2214, 6907.2293, 6907.2294, 6907.2313, 6907.2314, 6907,2393. 6907.2394 and 6907.4092) (Safeguard Measures Case No. 02-2018)

#### ORDER

The Department of Trade and Industry (DTI) initiated a preliminary investigation to determine whether increased imports of ceramic floor and wall tiles is causing or threatening to cause serious injury to the domestic industry. The products covered by the investigation are classified under AHTN Codes 6907.2213, 6907.2214, 6907.2293, 6907.2294, 6907.2313, 6907.2314, 6907.2393, 6907.2394 and 6907.4092. The period of investigation (POI) are the years 2013 to 2017. Updated data for 2018 were also presented.

Pursuant to Section 7 of the Safeguard Measures Act (RA 8800), " $x \times x$  the Secretary shall, on the basis of the evidence and submission of the interested parties, make a preliminary determination that increased imports of the product under consideration are a substantial cause of, or threaten to substantially cause, serious injury to the domestic industry.  $x \times x$ "

A review of the evidence made available to DTI shows:

- that the volume of imports of ceramic floor and wall tiles
  - in absolute terms, increased from 2013 to 2016. In 2017, imports are lower by 13% over the 2016 level, but higher by 2,170% in 2014 or the pre-surge level.
  - in relative terms, the share of imports to domestic production increased from 4% in 2013 to 641% in 2016. In 2017, the share of imports was recorded at 549% lower by 92% to 2016 level, but higher by 523% in 2014 or the pre-surge level. In 2018, share of imports was recorded at 542%, lower by 7% to 2016 level, but higher by 516% in 2014.
- that the domestic industry has suffered serious injury caused by increased imports based on the following:
  - during the POI, despite significant increases in market size, the market share of domestic manufacturers declined from 96% in 2013 to 15% in 2017 and 2018;

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- the share of imported ceramic wall and floor tiles grew from 4% in 2013 to 87% in 2016;
- earnings before interest and tax exhibited a declining trend of 71% in 2014, a sharp decline of 203% in 2015 when the operations resulted to loss, an increase of 92% in 2016 which means that there was an improvement in operation compared to 2015 but the industry remained at loss. In 2017, the industry's operation continued to exhibit losses with the highest decline of 1,067% and further decline of 157% in 2018;
- that increased imports are the substantial cause of serious injury to the domestic industry based on the following:

 significant increase in the volume of imported ceramic floor and wall tiles preceded the serious injury to the industry from 2015 to 2017; and

 The conditions of the competition show that the market share of locally produced ceramic floor and wall tiles was essentially displaced during the POI as the share of imports in the domestic market significantly increased.

WHEREFORE, IN VIEW THEREOF, the DTI, acting under Section 7 of RA 8800, the "Safeguard Measures Act", found after preliminary determination that increased imports of ceramic floor and wall tiles have caused serious injury to the domestic industry.

Further, pursuant to Section 8 of RA 8800 which provides that "in critical circumstances where a delay would cause damage which would be difficult to repair, and pursuant to a preliminary determination that increased imports are the substantial cause of serious injury to the domestic\_industry", provisional safeguard measures in the form of a cash bond amounting to ₱3.00/kg shall be imposed on imported ceramic floor and wall tiles classified under AHTN Codes 6907.2213, 6907.2214, 6907.2293, 6907.2294, 6907.2313, 6907.2314, 6907.2393, 6907.2394 and 6907.4092 for a period of 200 days from the date of issuance by the Bureau of Customs (BOC) of the relevant Customs Memorandum Order (CMO) or fifteen (15) days after the publication of the DTI Order in two (2) newspapers of general circulation, whichever comes earlier.

Imports originating from developing countries listed in Annex A covered by Rule 8.8 of the IRR of RA 8800 shall not be subject to the provisional safeguard measure. Also, unglazed, porcelain, mosaic, and marble tiles are excluded from the investigation since they are not produced locally. Further, the preliminary investigation excluded glazed ceramic tiles imported from the European Union since said tiles do not compete with locally produced tiles.

Importers of ceramic floor and wall tiles originating from a country that is exempt from the provisional safeguard duty shall submit a Certificate of Origin (CO) issued by the authorized agency/office in the source country of manufacture authenticated by the Philippine Embassy/Consulate General.

Moreover, Rule 5.2 of the Implementing Rules and Regulations (IRR) of RA 8800 provides that "the Secretary when establishing that the application of a safeguard measure will be in the public interest shall take into consideration the following

factors; among others:  $x \times x$  (ii) the extent to which such imposition will cause a shortage of a product under consideration in the domestic market.

The case records will be transmitted to the Tariff Commission for a formal investigation to determine whether or not there is a need to impose a definitive safeguard measure.

The non-confidential report of the preliminary safeguard measures investigation can be accessed at the DTI website: <a href="https://www.dti.gov.ph/media/advisories/12805-preliminary-determination-of-the-safeguard-measures-case-against-the-importation-of-ceramic-floor-and-wall-tiles-from-various-countries">https://www.dti.gov.ph/media/advisories/12805-preliminary-determination-of-the-safeguard-measures-case-against-the-importation-of-ceramic-floor-and-wall-tiles-from-various-countries</a>

The notification and consultation requirements under Article 12 of the WTO Safeguards Agreement and Section 17 of RA 8800 and its IRR shall be complied with. Imports originating from ASEAN member states shall be governed by the provisions of Articles 11 and 23 of the ASEAN Trade in Goods Agreement (ATIGA).

Let this Order be published in two (2) newspapers of general circulation and let individual notices be sent to all interested parties including the country members concerned.

This Order shall take effect fifteen (15) days after publication or from the date of the issuance of relevant BOC-CMO, whichever comes earlier.

SO ORDERED.

03 July 2019

RAMON IN LOPEZ

Secretary

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#### ANNEX A

#### List of Developing Countries and Separate Customs Territories Excluded from the Imposition of Provisional Safeguard Measure on Ceramic Floor and Wall Tiles

East & Southern Africa	West Africa	North Africa	South Asia
Angola Bostwana Burundi Comoros Congo. Dern. Rep. Djibouti Eritrea Ethiopioa Kenya Lesotho Madgascar Malawi Mauritius Mozambique Namibia Reunion Rwanda Seychelles Somalia South Africa Sudan Swaziland Fanzania Jganda Zambia	Benin Burkina Faso Cameroon Cape Verde Central African Rep. Chad Congo, Rep. Cote d' Ivoire Equatorial Guinea Gabon Gambia, The Ghana Guinea Guinea, Bissau Liberia Mali Mauritania Niger Negeria Sao Tome & Principe Senegal Sierra Leone Togo	Algeria Egypt, Arab Rep. Libya Morocco Tunisia	Afghanistan Bangladesh Bhutan British Indian Ocean Territory East Timor India Maldives Nepal Pakistan Sri Lanka

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