



REPUBLIC OF THE PHILIPPINES  
DEPARTMENT OF FINANCE  
**BUREAU OF CUSTOMS**  
1099 Manila

*Guerrero*  
MASTER COPY

19 February 2019

**CUSTOMS MEMORANDUM CIRCULAR**  
NO. 51-2019

**To: All Deputy Commissioners  
All Directors and Division Chiefs  
All District/Port Collectors  
And Others Concerned**

**Subject: Prevention of Illicit Exports of Petroleum, including Crude Oil and Refined Petroleum Products from Libya**

Attached is the letter dated 17 January 2019 of the Undersecretary Bayani H. Agabin, Legal Service Group, Revenue Integrity Protection Service, Department of Finance, citing therein the policies with regard to the illicit export of oil from Libya, and endorsing also the hereto attached copy of the United Nations - Security Council adopted Resolution 2441 (2018) dated 5 November 2018.

For your information, guidance and appropriate action.

For record purposes, please confirm the dissemination of this circular throughout your offices within fifteen (15) days from receipt thereof.

**REY LEONARDO B. GUERRERO**  
Commissioner  
FEB 21 2019



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Republic of the Philippines  
**DEPARTMENT OF FINANCE**  
**REVENUE INTEGRITY PROTECTION SERVICE**

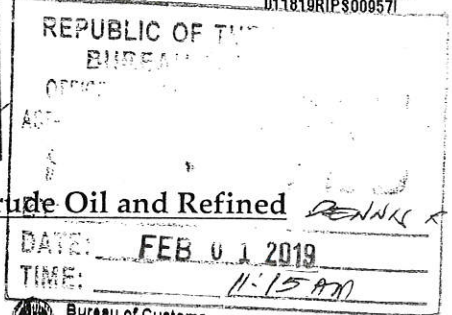
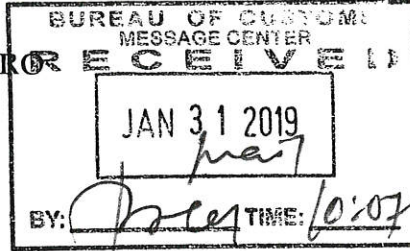
Roxas Boulevard Corner Pablo Ocampo, Sr. Street  
Manila 1004



17 January 2019

**DEPARTMENT OF FINANCE**  
Republic of the Philippines

**REY LEONARDO B. GUERRERO**  
*Commissioner*  
Bureau of Customs  
OCOM Building, South Harbor  
Gate 3, Port Area, Manila 1099



Re: Prevention of Illicit Exports of Petroleum, including Crude Oil and Refined Petroleum Products from Libya

Dear Commissioner Guerrero:

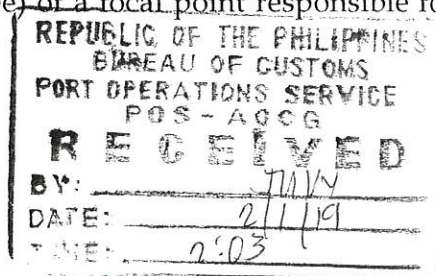
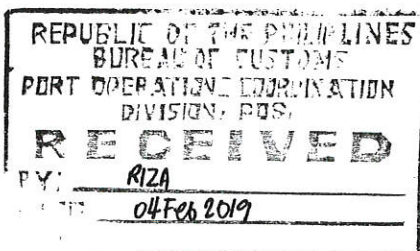
Our office received a letter from the Anti-Terrorism Council Program Management Center (ATC-PMC) with an attached Resolution from the United Nations.

In the said Resolution, the United Nations - Security Council adopted Resolution 2441 (2018). It resolved, among others, the policies with regard to the illicit export of oil from Libya, to wit:

xxx

**Prevention of Illicit Exports of Petroleum, including Crude Oil and Refined Petroleum Products**

- 1) *Condemns* attempts to illicitly export petroleum, including crude oil and refined petroleum products from Libya, including by parallel institutions which are not acting under the authority of the Government of National Accord;
- 2) *Decides* to extend until 15 February 2020 the authorization provided by the measures imposed by resolution 2146 (2014), and *decides further* that the authorisations provided by and the measures imposed by that resolution shall apply with respect to vessels loading, transporting, or discharging petroleum, including crude oil and refined petroleum products, illicitly exported or attempted to be exported from Libya;
- 3) *Welcomes* the appointment by the Government of National Accord and notification to the Committee established pursuant to paragraph 24 of resolution 1970 (2011) (the Committee) of a focal point responsible for



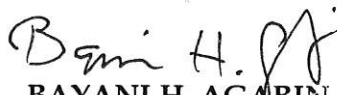
the communication with the Committee with respect to the measures in resolution 2146 (2014), *requests* the focal point to continue to inform the Committee of any vessels transporting petroleum, including crude oil and refined petroleum products, illicitly exported from Libya, and *urges* the Government of National Accord to work closely with the National Oil Company in that regard, and to provide regular updates to inform the Committee on ports, oil fields, and installations that are under its control and to inform the Committee about the mechanism used to certify legal exports of petroleum, including crude oil and refined petroleum products;

- 4) *Calls* on the Government of National Accord, on the basis of any information regarding such exports or attempted exports, to expeditiously contract the concerned vessel's flag State, in the first instance, to resolve the issue and *directs* the Committee to immediately inform all relevant Member States about notifications to the Committee from the Government of National Accord's focal point regarding vessels transporting petroleum, including crude oil and refined petroleum products, illicitly exported from Libya;

xxx

Accordingly, we are forwarding the attached Resolution 2441 (2018) dated 5 November 2018 for your information, guidance and appropriate action.

Very truly yours,

  
BAYANI H. AGABIN  
Undersecretary <sup>LAG</sup>  
Legal Services Group

Encl.:

1. Copy of the Letter from the ATC-PMC dated 26 November 2018
2. Copy of Resolution 2441 (2018) from United Nations - Security Council dated 5 November 2018

United Nations



Security Council

Distr.: General  
5 November 2018

## Resolution 2441 (2018)

Adopted by the Security Council at its 8389th meeting, on  
5 November 2018*The Security Council,*

*Recalling* the arms embargo, travel ban, assets freeze and measures concerning illicit oil exports which were imposed and modified by resolutions 1970 (2011), 973 (2011), 2009 (2011), 2040 (2012), 2095 (2013), 2144 (2014), 2146 (2014), 2174 (2014), 2213 (2015), 2278 (2016), 2292 (2016), 2357 (2017), 2362 (2018), 2420 (2018) (the Measures), and that the mandate of the Panel of Experts established by paragraph 24 of resolution 1973 (2011) and modified by resolutions 2040 (2012), 2146 (2014), 2174 (2014), 2213 (2015) and 2278 (2016) was extended until 15 November 2018 by resolution 2362 (2017),

*Reaffirming* its strong commitment to the sovereignty, independence, territorial integrity and national unity of Libya,

*Recalling* resolution 2259 (2015) which welcomed the signing of the 17 December 2015 Libyan Political Agreement of Skhirat, Morocco and endorsed the Rome Communiqué of 13 December 2015 to support the Government of National Accord (GNA) as the sole legitimate government of Libya, that should be based in Tripoli, and *further expressing* its determination in this regard to support the Government of National Accord,

*Welcoming* endorsement in principle of the Libyan Political Agreement (LPA) by the House of Representatives on 25 January 2016 and the subsequent meetings of the Libyan Political dialogue which reaffirmed its commitment to uphold the LPA, and *reaffirming* that the LPA remains the only viable framework to end the Libyan political crisis, and its implementation remains key to holding elections and finalising the political transition,

*Underlining* the primary responsibility of the GNA in taking appropriate action to prevent the illicit export of petroleum, including crude oil and refined petroleum products, from Libya and *reaffirming* the importance of international support for Libyan sovereignty over its territory and resources,

*Expressing* its concern that the illicit export of petroleum, including crude oil and refined petroleum products, from Libya undermines the Government of National Accord and poses a threat to the peace, security and stability of Libya,



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*Expressing* support for Libyan efforts to resolve peacefully the disruptions of Libya's energy exports and *reiterating* that control of all facilities should be transferred back to the proper authorities,

*Further reiterating* its concern about activities which could damage the integrity and unity of Libyan State financial institutions and the National Oil Corporation (NOC), *recalling* events in the Oil Crescent and the Security Council's Press Statement of 19 July 2018 welcoming the announcement that Libya's NOC had resumed its work on behalf, and for the benefit, of all Libyans, and *stressing* the need for the Government of National Accord to exercise sole and effective oversight over the National Oil Corporation, the Central Bank of Libya, and the Libyan Investment Authority as a matter of urgency, without prejudice to future constitutional arrangements pursuant to the Libyan Political Agreement,

*Further recalling* resolution 2259 (2015) which called on Member States to cease support to and official contact with parallel institutions claiming to be the legitimate authority, but which were outside the Libyan Political Agreement, as specified by it,

*Recalling* that international law, as reflected in the United Nations Convention on the Law of the Sea of 10 December 1982, sets out the legal framework applicable to activities in the oceans and seas,

*Further recalling* resolutions 2292 (2016), 2357 (2017) and 2420 (2018) which in relation to the implementation of the arms embargo authorised for the period of time specified by these resolutions, the inspection on the high seas off the coast of Libya of vessels bound to or from Libya believed to be carrying arms or related material in violation of relevant Security Council resolutions, and the seizure and disposal of such items provided that Member States make good faith efforts to first obtain the consent of the vessel's flag State prior to any inspections while acting in accordance with these resolutions,

*Reaffirming* the importance of holding accountable those responsible for violations or abuses of human rights or violations of international humanitarian law, including those involved in attacks targeting civilians and stressing the need to transfer detainees to State authority,

*Reiterating* its expression of support for the Government of National Accord, as stated in paragraph 3 of resolution 2259 (2015), and *noting* in this regard the specific requests made to the Government of National Accord in this resolution,

*Reiterating* its request that all Member States fully support the efforts of the Special Representative of the Secretary-General and work with the Libyan authorities and United Nations Support Mission in Libya (UNSMIL) to develop a coordinated package of support to build the capacity of the Government of National Accord, in line with Libyan priorities and in response to requests for assistance,

*Determining* that the situation in Libya continues to constitute a threat to international peace and security,

*Acting* under Chapter VII of the Charter of the United Nations,

#### **Prevention of Illicit Exports of Petroleum, Including Crude Oil and Refined Petroleum Products**

1. *Condemns* attempts to illicitly export petroleum, including crude oil and refined petroleum products, from Libya, including by parallel institutions which are not acting under the authority of the Government of National Accord;


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2. *Decides* to extend until 15 February 2020 the authorizations provided by and the measures imposed by resolution 2146 (2014), and *decides further* that the authorizations provided by and the measures imposed by that resolution shall apply with respect to vessels loading, transporting, or discharging petroleum, including crude oil and refined petroleum products, illicitly exported or attempted to be exported from Libya;

3. *Welcomes* the appointment by the Government of National Accord and notification to the Committee established pursuant to paragraph 24 of resolution 1970 (2011) (the Committee) of a focal point responsible for communication with the Committee with respect to the measures in resolution 2146 (2014), *requests* the focal point to continue to inform the Committee of any vessels transporting petroleum, including crude oil and refined petroleum products, illicitly exported from Libya, and *urges* the Government of National Accord to work closely with the National Oil Company in that regard, and to provide regular updates to inform the Committee on ports, oil fields, and installations that are under its control and to inform the Committee about the mechanism used to certify legal exports of petroleum, including crude oil and refined petroleum products;

4. *Calls* on the Government of National Accord, on the basis of any information regarding such exports or attempted exports, to expeditiously contact the concerned vessel's flag State, in the first instance, to resolve the issue and *directs* the Committee to immediately inform all relevant Member States about notifications to the Committee from the Government of National Accord's focal point regarding vessels transporting petroleum, including crude oil and refined petroleum products, illicitly exported from Libya;

#### Effective Oversight of the Financial Institutions

5. *Requests* that the Government of National Accord confirm to the Committee as soon as it exercises sole and effective oversight over the National Oil Corporation, the Central Bank of Libya, and the Libyan Investment Authority;

#### Arms Embargo

6. *Welcomes* the appointment by the Government of National Accord of a focal point pursuant to paragraph 6 of resolution 2278, *takes note* of the briefing provided by the focal point to the Committee on the structure of the security forces under its control, the infrastructure in place to ensure the safe storage, registration, maintenance and distribution of military equipment by the Government security forces, and training needs, *continues* to emphasize the importance of the Government of National Accord exercising control over and safely storing arms, with the support of the international community, and *stresses* that ensuring security and defending Libya from terrorism must be the task of unified and strengthened national security forces under the sole authority of the Government of National Accord within the framework of the Libyan Political Agreement;

7. *Affirms* that the Government of National Accord may submit requests under paragraph 8 of resolution 2174 (2014) for the supply, sale or transfer of arms and related materiel, including related ammunition and spare parts, for the use by security forces under its control to combat the Islamic State in Iraq and the Levant (ISIL, also known as Da'esh), groups that have pledged allegiance to ISIL, Al-Qaida, Ansar Al Sharia, and other associated groups operating in Libya, *calls* upon the Committee to consider expeditiously such requests, and *affirms* the Security Council's readiness to consider reviewing the arms embargo, when appropriate;

8. *Urges* Member States to assist the Government of National Accord, upon its request, by providing it with the necessary security and capacity-building

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assistance, in response to threats to Libyan security and in defeating ISIL, groups that have pledged allegiance to ISIL, Al-Qaida, Ansar Al Sharia, and other associated groups operating in Libya;

9. *Urges* the Government of National Accord to improve further the monitoring and control of arms or related materiel that are supplied, sold or transferred to Libya in accordance with paragraph 9(c) of resolution 1970 (2011) or paragraph 8 of resolution 2174 (2014), including through the use of end user certificates issued by the Government of National Accord, *requests* the Panel of Experts established by paragraph 24 of resolution 1973 (2011) to consult with the Government of National Accord about the safeguards needed to safely procure and secure arms and related materiel, and *urges* Member States and regional organizations to provide assistance to the Government of National Accord upon its request to strengthen the infrastructure and mechanisms currently in place to do so;

10. *Calls upon* the Government of National Accord to improve the implementation of the arms embargo, including at all entry points, as soon as it exercises oversight, and *calls upon* all Member States to cooperate in such efforts;

#### Travel Ban and Asset Freeze

11. *Reaffirms* that the travel ban and asset freeze measures specified in paragraphs 15, 16, 17, 19, 20 and 21 of resolution 1970 (2011), as modified by paragraphs 14, 15 and 16 of resolution 2009 (2011) paragraph 11 of resolution 2213 (2015) and paragraph 11 of resolution 2362 (2017), apply to individuals and entities designated under that resolution and under resolution 1973 (2011) and by the Committee established pursuant to paragraph 24 of resolution 1973 (2011), and *reaffirms* that these measures also apply to individuals and entities determined by the Committee to be engaging in or providing support for other acts that threaten the peace, stability or security of Libya, or obstruct or undermine the successful completion of its political transition, and *reaffirms* that, in addition to the acts listed in paragraph 11 (a)-(d) of resolution 2213 (2015), such acts may also include but are not limited to planning, directing, sponsoring, or participating in attacks against United Nations personnel, including members of the Panel of Experts established by paragraph 24 of resolution 1973 (2011) and modified by resolutions 2040 (2012), 2146 (2014), 2174 (2014), 2213 (2015) and this resolution (the Panel) and *decides* that such acts may also include but are not limited to planning, directing or committing acts involving sexual and gender-based violence;

12. *Calls on* Member States, particularly those in which designated individuals and entities are based as well as those in which their assets frozen under the measures are suspected to be present, to report to the Committee on the actions they have taken to implement effectively the travel ban and asset freeze measures in relation to all individuals on the sanctions list, including those designated by the Committee on 7 June 2018 and 11 September 2018;

13. *Reaffirms* its intention to ensure that assets frozen pursuant to paragraph 17 of resolution 1970 (2011) shall at a later stage be made available to and for the benefit of the Libyan people and taking note of the letter circulated as document S/2016/275, *affirms* the Security Council's readiness to consider changes, when appropriate, to the asset freeze at the request of the Government of National Accord;

#### Panel of Experts

14. *Decides* to extend until 15 February 2020 the mandate of the Panel of Experts (the Panel), established by paragraph 24 of resolution 1973 (2011) and modified by resolutions 2040 (2012), 2146 (2014), 2174 (2014), and 2213 (2015), *decides* that the Panel's mandated tasks shall remain as defined in resolution 2213

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(2015) and shall also apply with respect to the Measures updated in this resolution and requests the Panel of experts to include the necessary sexual and gender-based violence expertise, in line with paragraph 6 of resolution 2242 (2015);

15. *Decides* that the Panel shall provide to the Council an interim report on its work no later than 15 June 2019, and a final report to the Council, after discussion with the Committee, no later than 15 December 2019 with its findings and recommendations;

16. *Urges* all States, relevant United Nations bodies, including UNSMIL, and other interested parties, to cooperate fully with the Committee and the Panel, in particular by supplying any information at their disposal on the implementation of the Measures decided in resolutions 1970 (2011), 1973 (2011), 2146 (2014) and 2174 (2014), and modified in resolutions 2009 (2011), 2040 (2012), 2095 (2013), 2144 (2014), 2213 (2015), 2278 (2016), 2292 (2016), 2357 (2017), 2362 (2017), 2420 (2018) and in this resolution, in particular incidents of non-compliance, and *calls* on UNSMIL and the Government of National Accord to support Panel investigatory work inside Libya, including by sharing information, facilitating transit and granting access to weapons storage facilities, as appropriate;

17. *Calls* upon all parties and all States to ensure the safety of the Panel's members, and further *calls* upon all parties and all States, including Libya and countries of the region, to provide unhindered and immediate access, in particular to persons, documents and sites the Panel deems relevant to the execution of its mandate;

18. *Affirms* its readiness to review the appropriateness of the Measures contained in this resolution, including the strengthening, modification, suspension or lifting of the Measures, and its readiness to review the mandate of UNSMIL and the Panel, as may be needed at any time in light of developments in Libya;

19. *Decides* to remain actively seized of the matter.